

# Commercial Sexual Exploitation of Adolescents: Public Policy and Social Interventions in Peru

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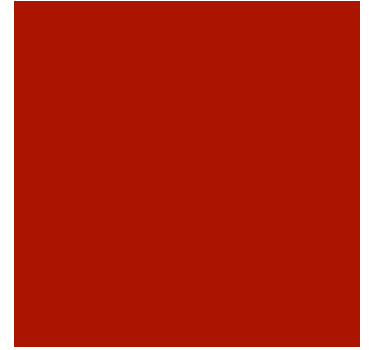


PONTIFICIA  
**UNIVERSIDAD**  
**CATÓLICA**  
DEL PERÚ

**Rotary**



# Research Question



What is the institutional response by the Peruvian state for the recuperation and social reinsertion of underage victims of commercial sexual exploitation?

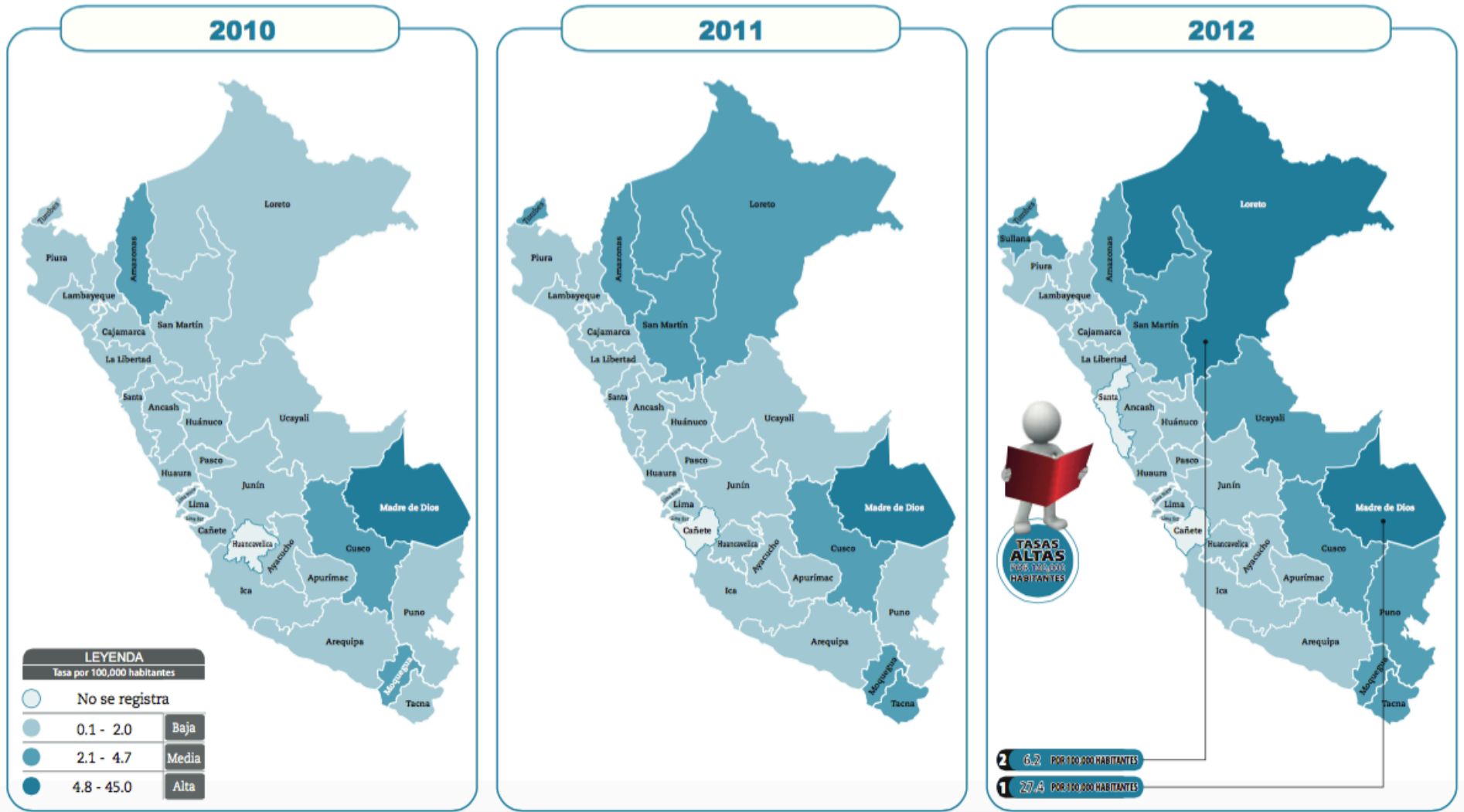
This image shows a wall covered in numerous small, handwritten job advertisements in Spanish. The ads are for various roles in the food service industry, including cooks, waiters, and cleaners. Key sections and ads include:

- Top Left:** "Necesito: UN COCINERO UN AYUDANTE DE COCINA, UN PERSONAL PARA COCINA DE POLICIA RESPONSABLES SE PAGA BUEN SUeldo." (990-440215, 59-817236)
- Top Middle:** "URGENTE!!! Necesito: MOZO: MOZO CON EXPERIENCIA Y AYUDANTE DE COCINA CON O SIN EXPERIENCIA PARA 'CHIFA' RAZON: BUEN SUELDO. # 2103 SUELDO 800 LLAMAR AL CELULAR: 993-834026, 974-897288" (987512912)
- Top Right:** "Necesito: COCINERO CON EXPERIENCIA EN COCINA REGIONAL Y LIMPIEZA EN LA LANTAR A LOS TELUCOS. RAZON: BUEN SUELDO. # 2103 SUELDO 800 LLAMAR AL CELULAR: 987512912" (984800488)
- Middle Left:** "Necesito: COCINERA Y UN POLLERO. URGENTE. RAZON: SAN SEBASTIAN. Celular: 985 041929, 984 185918" (984800488)
- Middle Center:** "URGENTE!!! Necesito: MOZO: MOZO CON EXPERIENCIA Y AYUDANTE DE COCINA CON O SIN EXPERIENCIA PARA 'CHIFA' RAZON: BUEN SUELDO. # 2103 SUELDO 800 LLAMAR AL CELULAR: 993-834026, 974-897288" (984800488)
- Middle Right:** "Necesito: COCINERO RESPONSABLE PARA PUERTO MALDONADO RAZON: RPT. Celular: 947-742001" (984800488)
- Bottom Left:** "Necesito: SEÑORITA PARA ATENCION (MOZA) SUELDO 4600\*\* PARA BAR - RESTAURANTE. RAZON: SAN JERONIMO PARQUE SAN MARTIN. Celular: 957-775999" (984800488)
- Bottom Middle:** "Necesito: COCINEROS (RA) CON EXPERIENCIA, DOS AYUDANTES DE COCINA. RAZON: URB MARTEL PERDO. A.V. MACHALIPICHLI M-6 POLLEERIA SHARJANALE. Celular: 943-731230, TELE: 221442" (984800488)
- Bottom Right:** "Necesito: CHICOS AYUDANTES DE COCINA SE PAGA BUEN SUeldo. SRA: JULIA. Celular: 980-611243" (984800488)

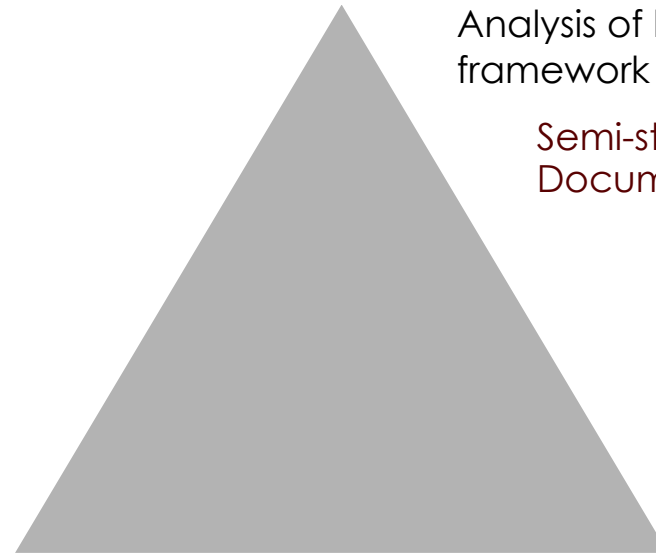
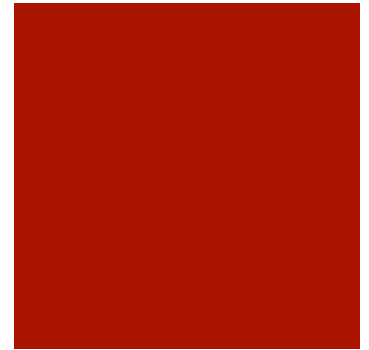
The wall also features larger signs for businesses like "BARRAS, PIZZERIAS, CHIFAS, CEVICHERIAS, CAFE" and "POLLEERIA GIMI MARI".



# Incidence Rate



# Methodology



Phase 1:  
Analysis of legal  
framework

Semi-structured interviews  
Document analysis

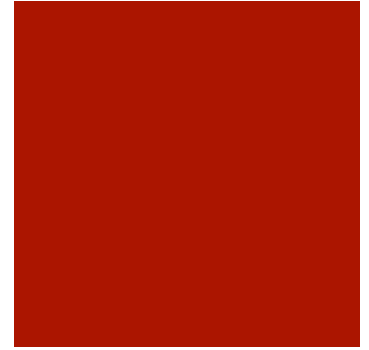
Phase 2:  
Analysis of state  
national, regional, and  
local programs

Semi-structured interviews  
Document analysis  
Non-participant observation

Phase 3:  
Instrumental case study  
Shelter Home "Virgen  
Natividad"

Semi-structured interviews  
Focus group  
Non-participant observation

# Key dimensions: Phase 1 & 2

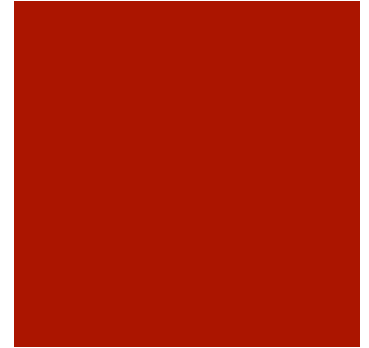


- Institutional discourse
- Inter-institutional alliances
- Involved actors
- Strategies and actions for victims of sexual exploitation
- Weaknesses and challenges
- Accomplishments

# Authorities interviewed

N°	Sex	Age	Profession	Education level	Institution
1	F	59	Lawyer	J.D.	Superior Civil and Family Attorney of Cusco, Public Ministry
2	M	40	Lawyer	J.D.	Ministry of Justice and Human Rights, General Direction of Public Defense and Access to Justice
3	F	45	Lawyer	J.D.	Provincial Civil and Family Attorney of Cusco, Public Ministry
4	M	38	Psychologist	Master	Unit of Assistance to Victims and Witnesses, Public Ministry
5	F	38	Executive Secretary	Master	Roundtable for Poverty Reduction, Cusco
6	F	46	Director	Bachelor	Shelter Home Mantay
7	M	62	Director	Master	Regional Direction of External Trade and Tourism
8	F	49	Anthropologist	Bachelor	National Program Yachay in Cusco
9	M	33	Lawyer	J.D.	Ombudsman's Office
10	F	53	Lawyer	J.D.	Ombudsman's Office
11	F	63	Tutor	High school	Shelter Home "Virgen Natividad"
12	F	50	Psychologist	Master	Shelter Home "Virgen Natividad"
13	F	22	Psychology student	Enrolled in undergraduate	Shelter Home "Virgen Natividad"
14	F	56	Director	Master	Shelter Home "Virgen Natividad"

# International Law approved by Peru

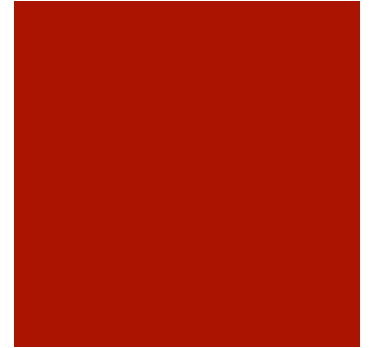


- 1951 Convention for the Suppression of the Traffic in Persons and the Exploitation of the Prostitution of Others
- 1959 Universal Declaration of Human Rights  
ILO Convention No. 29
- 1960 ILO Convention No. 105
- 1966 International Covenant on Civil and Political Rights
- 1977 American Convention on Human Rights
- 1981 Convention on the Elimination of All Forms of Discrimination Against Women
- 1996 Interamerican Convention to Prevent, Sanction, and Eradicate violence against women
- 2001 Palermo Protocol to Prevent, Suppress, and Punish Trafficking in Persons, especially Women and Children  
ILO Convention No. 182



# National law

- New Code of Children and Adolescents (2000)
  - Art. 3 Right to live in a safe environment
  - Art. 4 Right to personal, moral, physical, and psychological integrity
  - Art. 5 Right to freedom
- Criminal Code
  - Art. 152 – Human Trafficking
  - Art. 173 – Rape of minor under 14 years of age
  - Art. 175 – Sexual seduction
  - Art. 179 – Facilitation of prostitution
  - Art. 181 – Procuring (pimping)



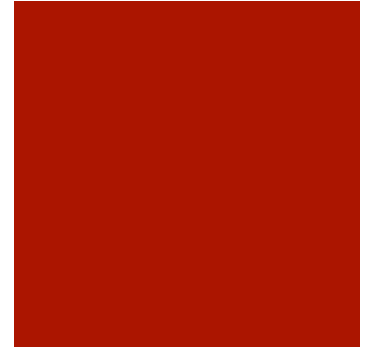
# Weaknesses in the legal system



- Lack of awareness and interest
- “Battle between institutions”
- Low budget, resources, understaffed, lack of logistical support such as mobility
- High level of corruption
- Lawyers are not specialized and are rotated frequently
- Inadequate coordination and follow-up
- Victims and their aggressors are provided with legal advice from the same institution

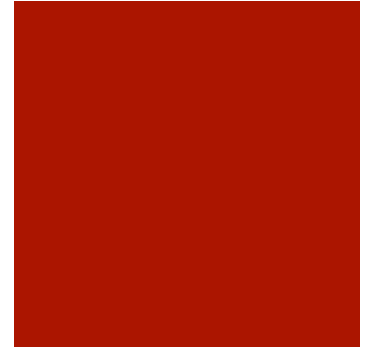
## National & regional programs

- National Program against Sexual and Domestic Violence
  - Emergency Women's Centers
- National Integral Program for Family Well-Being
- National Program "Yachay"
- Regional Network against Human Trafficking – Cusco
- Regional Direction of Exterior Trade and Tourism
- Ombudsman Office

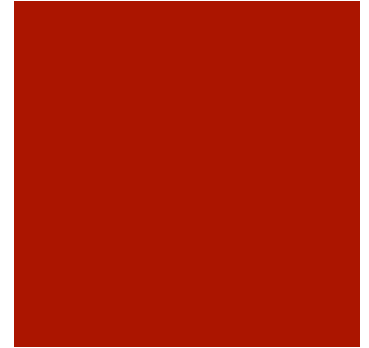


# Weaknesses in national & regional programs

- Programs are not coordinated
- Lack of system of protection for children
- Not considered a priority for political agenda
- Limited budget
- Dependency on interns, students, and volunteers



# Shelter Home “Virgen Natividad”



- Located in city of Cusco, Department of Cusco
- National Integral Program for Family Well-Being
- Center of Residential Attention (CAR)
- National System for At-Risk Populations
- Attends adolescents ages 12-17 who have received protection measures by judicial order as a result of being found in sexual exploitation.
- Mission: To orient and develop prevention strategies with children and adolescents victims of commercial sexual exploitation by providing them with integral care and support for reinsertion in the family, social, and work environment.





PERÚ

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CUSCO

SOCIEDAD DE BENEFICENCIA PUBLICA DEL CUSCO  
**CASA ACOGIDA "VIRGEN NATIVIDAD"**

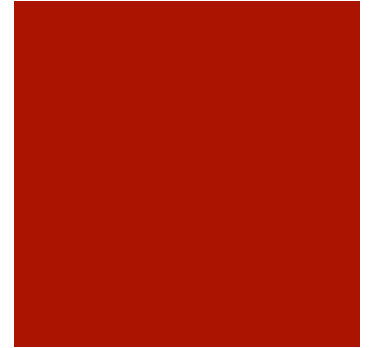
*Ayúdanos a ayudar*





# Key dimensions: Phase 3

- Experiences before arriving to the shelter
  - Conditions of sexual exploitation
- Arrival to the shelter
- Services and activities provided regularly
- Relationships between adolescents, workers, volunteers
- Personal changes since being in the shelter
- What would you change about the shelter?
- What are your plans for the future?

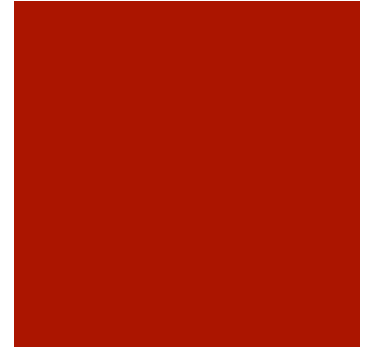


# Victims interviewed



N°	Sex	Age	Province of origin	Department of origin	Last grade approved in school
1	F	17	Puerto Maldonado	Madre de Dios	3° high school
2	F	16	Calca	Cusco	6° grammar school
3	F	17	Calca	Cusco	4° high school
4	F	17	Anta	Cusco	2° high school
5	F	16	Quillabamba	Cusco	4° high school
6	F	15	Puerto Maldonado	Madre de Dios	1° high school
7	F	16	Bambamarca	Cajamarca	3° high school
8	F	16	--	--	1° high school
9	F	17	Espinar	Cusco	4° high school
10	F	15	Calca	Cusco	3° high school

# Observations

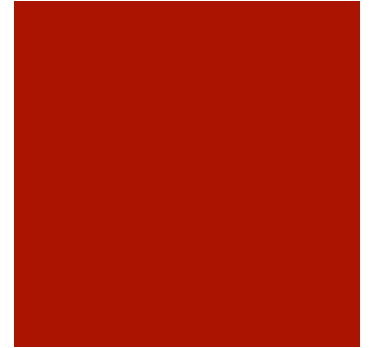


- Hostile relations
- Mechanisms of punishment and threat
  - Treatment towards adolescents are “criminals” or “suspicious”
  - Re-victimization of adolescents
  - Adolescents are thought of as “lost cases”
- Insufficient curriculum development
  - Activities are not oriented towards integral development
  - Adolescents only attend school twice a week
- Dependence upon un-trained foreign volunteers
- Little contact between the psychologist and adolescents
  - No psychological therapy



# Observations

- Thought of as a transitory place with an average of 3 months, however, most adolescents stay more time up to years
- Untrained staff and high rotation
- No nurse or social worker
- Insufficient infrastructure
  - No privacy (16 girls share one room)
  - Open to cold mountain air
  - Deficient facilities
- High rate of depression, sadness, and anxiety
- Isolated from the real world
  - Adolescents are not provided with skills to insert themselves into the real world upon leaving the shelter.



# Conclusions

- Severe deficiencies in providing recuperation and social reinsertion
- Other than the Shelter Home “Virgen Natividad,” there is no other place that offers the specific assistance needed
- Future tasks
  - Establishment of a system of protection for children and adolescents
  - Insertion of the problem in the public agenda
  - Expansion of specialized services
  - Coordination into state actors
  - Implement a system of monitoring
  - Improvement of the Shelter Home “Virgen Natividad”

